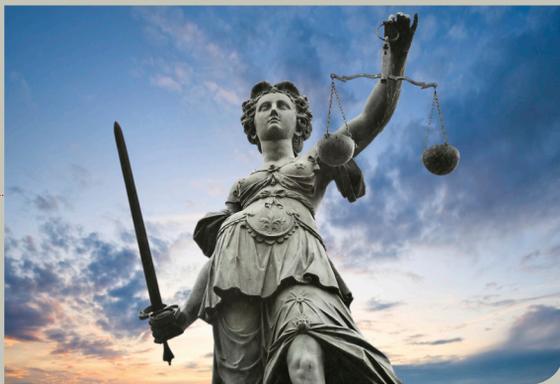


**BUILDING THE EUROPE OF FREEDOM,  
SECURITY AND JUSTICE:  
EFFECTS ON THE MAIN SECTORS  
CONCERNED AND WORKERS' DEMANDS'**



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## PREAMBLE

This brochure has been put together by the European Confederation of Independent Trade Unions (CESI) as part of the project 'Building the Europe of Freedom, Security and Justice: effects on the main sectors concerned and workers' demands' (December 2012-December 2013), co-financed by the European Commission.

In his first speech on the State of the Union, given to the European Parliament's Strasbourg session in September 2010, the President of the European Commission, José Manuel Barroso, listed the building of an area of freedom, security and justice among the five major challenges facing the Union over the course of the next twelve months. CESI is firmly convinced that this European area of security and justice is a concept that professionals must make their own in order to make it a reality when it comes to performing their daily duties.

CESI's primary interest in carrying out this project was to inform the workers involved of the action plans at European level in the area of freedom, security and justice, and, above all, to give a voice to the many workers who are affected by the implementation of these action plans. The ultimate goal for CESI is to define the priorities of the workers whom it represents and provide stakeholders with operational recommendations which come from those working 'in the field', thus making its own contribution to the building of an area of freedom, security and justice.

Since 1999, which saw the appearance of the first programme aiming to establish an area of freedom, security and justice, much ground has been covered. Working together on matters pertaining to security and justice may not have seemed a natural choice for European decision makers as they embarked upon the European project, as this is a policy area which, on the face of it, is defined nationally. This inherently highly sovereign field is thus of fundamental importance for officials working in the public sector which CESI represents in Europe. This explains CESI's desire to draw on the expertise of its affiliates to contribute towards implementing a project which is as important as that of building a European area in this particular field.

This document, which is available in five languages, is for public service employees who are charting their professional path in the areas of security and justice in the European Union, domains which CESI has focused on in light of the affiliates it represents.

## THE EUROPEAN AREA OF FREEDOM, SECURITY AND JUSTICE (AFSJ)

The progressive implementation of an 'area of freedom, security and justice' (AFSJ) was one of the goals established by the Treaty of Amsterdam in 1999, following the introduction of the concept of cooperation on justice and home affairs by the Maastricht Treaty in 1993.

These texts followed on from concrete commitments made within the framework of cooperation in the field of justice and home affairs initiated by the Schengen Agreements of 1985 and 1990, and the 1999 Europol Agreement, which echoed separate partnerships, notably between chiefs of police (for example the 'TREVI group').

The policies, which were initially conceived under the title 'Justice and Home Affairs' (JHA) in the Treaty of Maastricht, were integrated into the Treaty of Amsterdam in three strands: 'freedom', which includes the free circulation of people, asylum and legal immigration; 'justice', which encompasses civil and criminal matters, and 'security', which includes issues which affect home affairs as much as they do foreign relations, such as terrorism, crime, drug trafficking and human trafficking.

In order to 'put meat on the bones' in this area, three multiannual work programmes have since been set up: the first was adopted at the Tampere European Council (1999-2004); the second at the Hague for the period 2005-2010, and the third in Stockholm which set out the European strategy for the period 2010-2014.

The Stockholm Programme thus amounts to the current roadmap in terms of freedom, security and justice and will be valid until the end of 2014. The Stockholm Programme's priorities target both the promotion of citizenship and fundamental rights, developing a Europe based on the rule of law and justice and promoting a Europe which protects its citizens.

According to article 68 of the Treaty on the Functioning of the European Union, the European Council will be obliged to put forward strategic guidelines to follow on from the Stockholm Programme whilst, since the Lisbon Treaty, cooperation between the police and the judiciary on criminal matters is connected to the so-called ordinary legislative procedure, which brings together the European Commission, the Council of the European Union and the European Parliament.

## TO FIND OUT MORE ABOUT THIS SUBJECT

### Synthèse de la législation européenne/Glossaire :

- The European Area of Freedom, Security and Justice (various languages):



[http://europa.eu/legislation\\_summaries/institutional\\_affairs/treaties/lisbon\\_treaty/ai0022\\_en.htm](http://europa.eu/legislation_summaries/institutional_affairs/treaties/lisbon_treaty/ai0022_en.htm)

- The Stockholm Programme (various languages):



[http://europa.eu/legislation\\_summaries/human\\_rights/fundamental\\_rights\\_within\\_european\\_union/jl0034\\_en.htm](http://europa.eu/legislation_summaries/human_rights/fundamental_rights_within_european_union/jl0034_en.htm)

- Police and judicial cooperation in criminal matters (various languages):



[http://europa.eu/legislation\\_summaries/glossary/police\\_judicial\\_cooperation\\_en.htm](http://europa.eu/legislation_summaries/glossary/police_judicial_cooperation_en.htm)

- Example of European legislation within the framework of the AFSJ: the European Arrest Warrant (EAW) (various languages):



[http://europa.eu/legislation\\_summaries/justice\\_freedom\\_security/judicial\\_cooperation\\_in\\_criminal\\_matters/l33167\\_en.htm](http://europa.eu/legislation_summaries/justice_freedom_security/judicial_cooperation_in_criminal_matters/l33167_en.htm)

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## HOW DO EMPLOYEES SEE THE ISSUE? (CESI)

The various programmes implemented in the AFSJ have without a doubt made it possible to build a shared area of freedom, security and justice, notably by facilitating the exchange of data amongst Member States and by strengthening the rights of European citizens.

In spite of these great strides, CESI takes the view that many things can still be improved upon, in particular by involving workers from different security services more, whether they be police officers, firemen and women, customs officers, judges, prison officers, tax administration staff...the list goes on. Indeed, these are the workers who, each and every day, genuinely guarantee freedom, security and justice in the European area.

Involving these people means taking them into account when future strategic guidelines are being drawn up, by informing them, consulting them and protecting them from potential risks. With the contribution and support of those officials active in the field in question, the future strategic guidelines on freedom, security and justice can only be better applied.

The Stockholm Programme highlights in particular the value of mutual confidence between authorities and the services from the various Member States as the basis for effective cooperation in the domains of justice, security and protecting citizens: in order to do so, it is crucial to develop a European culture which also involves the exchange of experiences and best practices, as well as the kind of training which is not just targeted by sector and professional group, but rather which tends towards connecting the various professionals affected by a particular framework decision taken at European level. For these reasons, CESI had drafted a resolution on the upcoming strategic guidelines for the legislative and operational programming in the area of freedom, security and justice which has been promoted at European level to the key institutional actors affected, as well as at national level via CESI's affiliates.

In this resolution, CESI calls on the European Council and the other institutions of the European Union to:

- I. Include a section in their future strategic guidelines devoted to the social dialogue with trade union organisations, as a priority implementation tool
- II. Guarantee the protection of workers in the sector of security and justice as well as their security when carrying out their tasks
- III. Provide more training to allow workers to cooperate and develop a shared culture (through initial and further training, exchange and language programmes)
- IV. Enhance communication of the AFSJ to bring the European Union of workers closer together
- V. View the Member States and their public authorities as the main guarantors of security

To read CESI's resolution in its entirety:



<http://www.cesi.org/what-we-do/cesi-europe-academy/past-projects/>

## USEFUL LINKS

### European institutional sites:

- European Commission, Directorate-General for Home Affairs (DG HOME) (in English):  
 [http://ec.europa.eu/dgs/home-affairs/index\\_en.htm](http://ec.europa.eu/dgs/home-affairs/index_en.htm)
- European Commission, Directorate-General for Justice (DG JUS) (various languages):  
 [http://ec.europa.eu/justice/index\\_en.htm#newsroom-tab](http://ec.europa.eu/justice/index_en.htm#newsroom-tab)
- Council of the European Union, Justice and Home Affairs (various languages):  
 [http://www.consilium.europa.eu/policies/council-configurations/justice-et-affaires-interieures-\(jai\)?lang=en](http://www.consilium.europa.eu/policies/council-configurations/justice-et-affaires-interieures-(jai)?lang=en)
- European Parliament, Committee for 'Civil Liberties, Justice and Home Affairs' (LIBE) (various languages):  
 <http://www.europarl.europa.eu/committees/en/libe/home.html>
- European Parliament, Committee for 'Legal Affairs' (JURI) (various languages):  
 <http://www.europarl.europa.eu/committees/en/juri/home.html>

### Sites of the key European agencies working in the AFSJ:

- EUROJUST (European Union's judicial cooperation unit) (various languages):  
 <http://eurojust.europa.eu/Pages/languages/fr.aspx>
- EUROPOL (European Union's law-enforcement agency) (in English):  
 <https://www.europol.europa.eu/>
- FRONTEX (European agency for the management of operational cooperation at the external borders): (in English):  
 <http://frontex.europa.eu/>

### For a complete list of agencies:

-  [http://ec.europa.eu/dgs/home-affairs/what-we-do/agencies/index\\_en.htm](http://ec.europa.eu/dgs/home-affairs/what-we-do/agencies/index_en.htm)
- [http://ec.europa.eu/justice/mission/index\\_fr.htm](http://ec.europa.eu/justice/mission/index_fr.htm)

### Emergency Response Coordination Centre

(Operational Centre of the European mechanism for civil protection):

-  [http://ec.europa.eu/echo/about/ERC\\_en.htm](http://ec.europa.eu/echo/about/ERC_en.htm) (in French and English)

### Find out more about EU immigration and asylum law:

-  <http://europeanmigrationlaw.eu/en#> (in French and English)

### For security professionals in particular:

- European Police College (CEPOL) (various languages):  
 <https://www.cepola.europa.eu/index.php?id=1169>
- CEPOL 2012 training brochure (various languages):  
 [https://www.cepola.europa.eu/fileadmin/website/Publications/Flyer\\_2012/Flyer\\_FR\\_2012.pdf](https://www.cepola.europa.eu/fileadmin/website/Publications/Flyer_2012/Flyer_FR_2012.pdf)
- Calendar of CEPOL events (training courses, online courses, conferences, events etc.):  
 <https://www.cepola.europa.eu/index.php?id=calendar-of-events>
- Cooperation with the police and customs (various languages):  
 [http://europa.eu/legislation\\_summaries/justice\\_freedom\\_security/police\\_customs\\_cooperation/index\\_en.htm](http://europa.eu/legislation_summaries/justice_freedom_security/police_customs_cooperation/index_en.htm)
- Les Centres de coopération policière et douanière (CCPD) (in French):  
 [http://fr.wikipedia.org/wiki/Centre\\_de\\_coop%C3%A9ration\\_polici%C3%A8re\\_et\\_douani%C3%A8re](http://fr.wikipedia.org/wiki/Centre_de_coop%C3%A9ration_polici%C3%A8re_et_douani%C3%A8re)
- Practical Handbook for Border Guards (Schengen Handbook), 2006:  
 <http://register.consilium.europa.eu/doc/srv?l=EN&t=PDF&gc=true&sc=false&f=ST%2015010%202006%20INIT>

### For justice professionals in particular:

- The European Judicial Training Network (EJTN) (site available in English and French)  
 <http://www.ejtn.eu/en/About/About-EJTN/>
- European Judicial Network in civil matters (available in several languages)  
 [http://ec.europa.eu/civiljustice/glossary/glossary\\_en.htm](http://ec.europa.eu/civiljustice/glossary/glossary_en.htm)
- European e-justice portal (available in several languages)  
 <https://e-justice.europa.eu/home.do?action=home&plang=en>
- European e-justice portal – judicial training (available in several languages)  
 [https://e-justice.europa.eu/content\\_judicial\\_training-120-en.do?nit=true](https://e-justice.europa.eu/content_judicial_training-120-en.do?nit=true)
- European e-justice portal – EU texts and documents on judicial training (available in several languages)  
 [https://e-justice.europa.eu/content\\_eu\\_texts\\_and\\_documents\\_on\\_judicial\\_training-121-en.do](https://e-justice.europa.eu/content_eu_texts_and_documents_on_judicial_training-121-en.do)

*The European Confederation of Independent Trade Unions (CESI) is a European organisation, made up of trade union organisations from European Union Member States as well as accession states. With no political affiliations, CESI represents 5 million affiliates, promoting better living and working conditions, as well as improving the European social dimension.*

*Since 2005, CESI has been a recognised European social partner and, in this capacity, is regularly consulted within the framework of the social dialogue at European level.*

*The CESI-Europe Academy is CESI's training centre. It offers members of CESI, via the organisation of projects and seminars supported by the European Commission, the possibility of finding out more about topical issues in Europe and the chance to exchange views with political decision makers and international experts.*

*In 2013, CESI-Europe Academy held two projects: the first dealt with security and justice in Europe, which is linked to this document and the second addressed recruitment and the retention of staff in the public sector.*

*Amongst the topics addressed in earlier seminars, one might cite the role of the public service in integrating migrants, promoting diversity in the civil service in Europe, the mobility of staff in the European Union, lifelong learning, health and preventive health care at work, finding the right work/life balance, 'flexicurity', the European Social Model and the matter of demographic challenges.*



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